

## Basics of a Part 58 Review

Office of Environment and Energy
Department of Housing and Urban Development



### Webinar Format

- Presentation will last approximately 90 minutes.
- Recording of webinar will be posted on HUD's
   <u>Office of Environment and Energy Website</u> within a month.

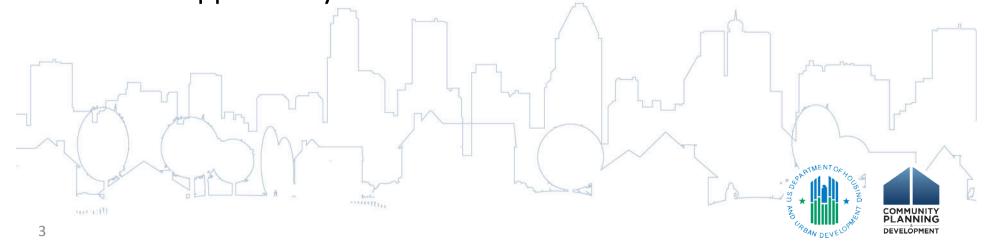
Audience members are muted due to the high number of participants.

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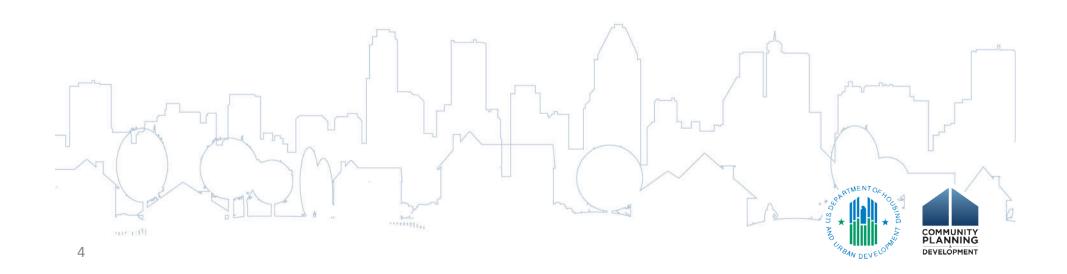
# Audio Issues During the Webinar

- For audio, please use the following phone number: 866-893-1635, or listen through your computer.
- If you have technical difficulty with the audio or video portions of this webcast, try:
  - Logging off, then logging in again
  - Requesting help through the Q &A box that will appear on your screen.



## How to Submit Questions

Type your questions in the Q & A box that will appear on your screen during the presentation. Technical questions will be addressed right away; content questions will be answered after the presentation.





## Objectives

- To wrap your head around part 58 environmental reviews (familiarize with terms, forms, requirements)
- To feel comfortable getting started with an environmental review for a project
- To become aware of resources available to help completing an environmental review
- Know where to look for more training on environmental reviews







## What Is an Environmental Review?

Analysis of the impact of a project on the surrounding



# The Objective

To document that our HUD funded projects are not harming the environment and that the environment is not impacting our projects

To provide decent, safe, and sanitary housing

(Don't commit funds before you do it.)



## National Environmental Policy Act of 1969





- Requires Federal agencies to consider the environmental impact of proposed actions early on in the planning and decision making process
- A process designed to encourage public participation
  - Requires that documents be available to the public





# HUD's Environmental Regulations

24 CFR Part 50 -- HUD Review Requirements

Environmental review requirements for HUD staff

24 CFR Part 51 -- Manmade Hazards

- » Noise
- » Explosives and Thermal
- » Runway Clear Zones

24 CFR Part 55 -- Floodplains & Wetlands

24 CFR Part 58 -- Local Government Review

Unit of Local Government accepts HUD responsibility



http://www.gpo.gov/fdsys/pkg/CFR-2004-title24-vol1/content-detail.html







# Part 58: Responsible Entities

Responsible Entity (RE) assumes federal responsibilities

• RE = a unit of general local government, tribe or State

Responsible Entity Certifying Officer

- Evaluates the environmental review
- Is responsible for scope and content
- Makes environmental finding
- Goes to court in a lawsuit





# HUD Responsibilities under Part 58

Receives the form from the RE certifying that the Environmental Review is complete

Accepts public comments when a public comment period applies for HUD

Completes a form to authorize the release of funds

Monitor REs for environmental compliance
Provide technical assistance



http://portal.hud.gov/hudportal/HUD?src=/program offices/comm planning/environment/contact/localcontacts





# When does Part 58 apply?

#### <u>Part 58</u>

Most CPD programs & Public Housing Programs

#### **Exceptions**

- NSP2 Non-Profit Grants
- Neighborhood Initiative
   Grants
- Rural Housing Grants

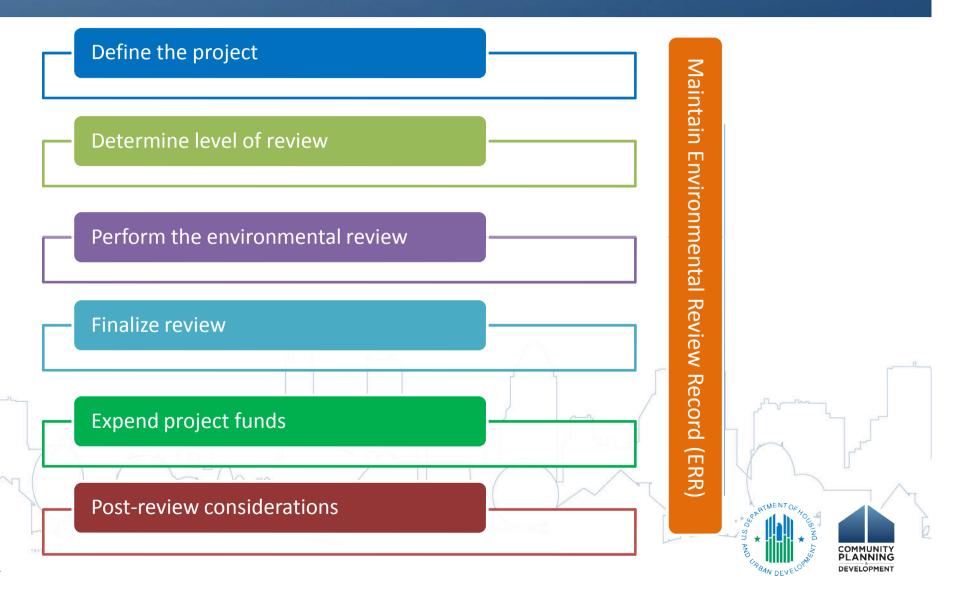
#### Part 50

- Program's legislation doesn't allow Local Governments (LG) to assume authority
- Projects where City refuses to accept responsibility (and is not direct recipient)
  - HUD determines LG does not have capacity





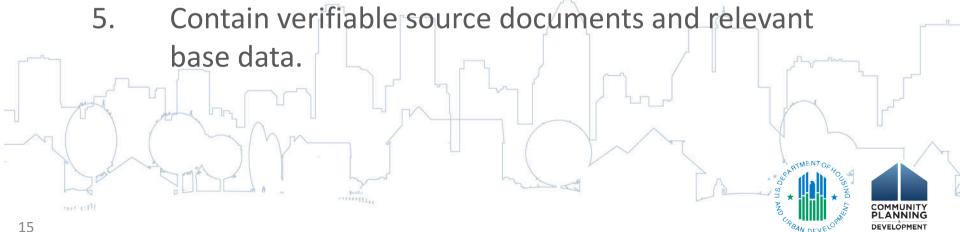
## The Environmental Review Process



# Environmental Review Record (ERR)

#### The ERR shall:

- Describe all activities that are part of the project
- Evaluate effects of project on human environment
- 3. Document compliance with applicable authorities, particularly 58.5 and 58.6.
- Record determinations and findings.



## Documentation in the ERR

Document how determinations were made – including but not limited to:

- Maps (including the location of the project)
- Letters of correspondence, approvals or required permits
- 8-step process for floodplain and wetland management
- Phase I and Phase II ESA reports
- Pictures of the site and future renderings







# **Project Description**

Capture the maximum anticipated scope of the proposal

Include all contemplated actions that are a composite part of

the project





- Project aggregation (58.32)
  - Sensitive information

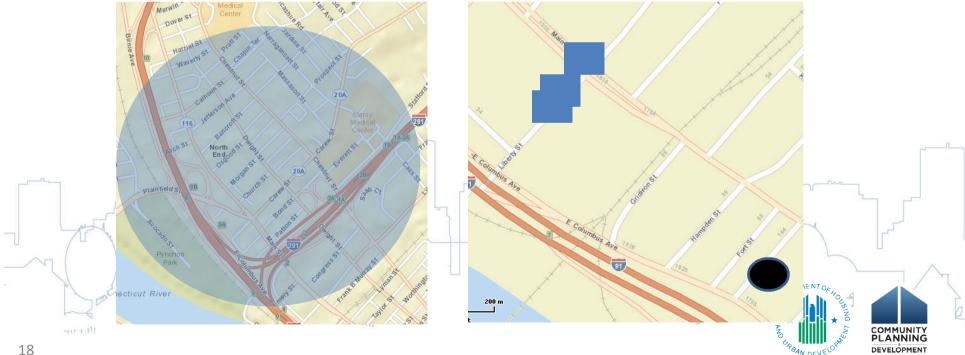




# Writing a Project Description

Which is better?

- "The affected units occur in the North End neighborhood."
- "The project will affect the units at 1816 Main St., 165 Worthington St., and 46-48 Liberty St."



Define the project

# Writing a Project Description

#### Which is better?

- a) "This project will upgrade the HVAC systems and weatherize the windows for single family units."
- b) "The project will modernize single family units."



Determine level of review

## Level of Review



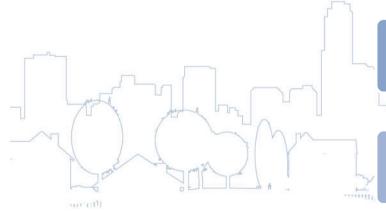
Environmental Impact Statement



Environmental Assessment

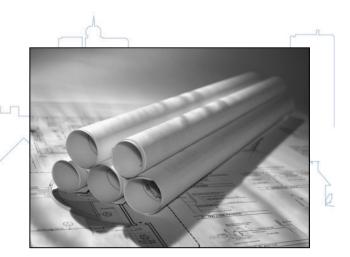


Categorically Excluded Subject to 58.5



Categorically Excluded Not Subject to 58.5

Exempt



## **Exempt Activities**



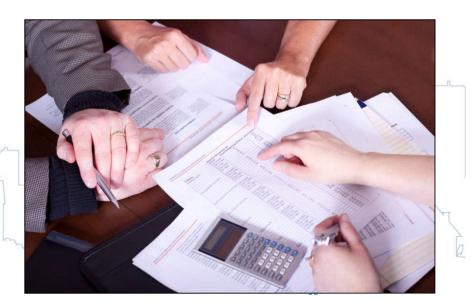
#### Listed in 24 CFR 58.34(a):

- Environmental, planning & design costs
- Information & financial services
- Administrative & management activities
- Public services (no physical impact)
- Inspections
- Purchase of tools & insurance
- Technical assistance & training
  - Payment of principal and interest
    - Temporary assistance for disaster or imminent threats

# Categorically Excluded Not Determine level of review Subject to 58.5 (CENST) Activities

#### Listed in 24 CFR 58.35(b):

- Tenant-based rental assistance
- Supportive Services (healthcare, housing placement)
- Operating costs (utilities, supplies)
- Economic development costs (non-construction)
- Pre-development costs
- Maintenance
- Supplemental Assistance



# Categorically Excluded Subject to 58.5 (CEST) Activities

Determine level of review

Listed in 24 CFR 58.35(a): Narrowly defined activities with physical impacts

- Acquisition, leasing, or disposition of vacant land or existing buildings with no change in land use
- Acquisition or leasing of public facilities with no change in land use

Removal of barriers that restrict mobility and accessibility

to elderly and handicapped







## **CEST Activities Continued**

#### Rehabilitation, Repair, and Improvements

- Public facilities and non-residential buildings: no change in land use, change in size or capacity < 20%</li>
- Multifamily residential: no change in land use, change in size or capacity
   < 20%, cost of rehab < 75% of cost of replacement after rehab
- Single family residential: no change in land use, density < 4 units, footprint not in floodplain or wetland



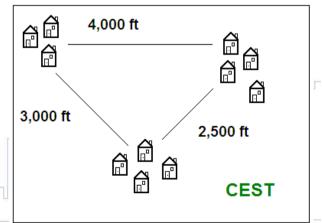


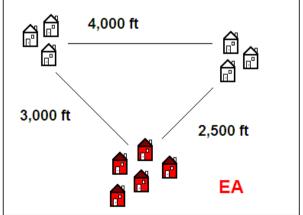


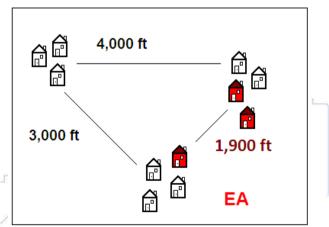
## **CEST Activities Continued**

#### New Construction, Reconstruction, & Demolition

- Individual action: single family residential only
  - Maximum of 4 units, OR
  - Scattered site: 5+ units on sites 2,000+ ft apart, with no more than 4 units per site











Determine level of review

## **Environmental Assessment (EA)**

#### The default level of review

- Major rehabilitation
- Most new construction, reconstruction, or demolition
- Any change in land use
- Whenever no exclusion applies









# **Environmental Impact Statement (EIS)**

Listed in 24 CFR 58.37:

- Finding of significant impacts (FOSI)
- Projects affecting 2,500+ units or beds

Recommended format: see CEQ regulations at 40 CFR 1502.10



Determine level of review

- 1. Construction of a 4-unit apartment building
- Answer: CEST (24 CFR 58.35(a)(4)(i))



- 2. Demolition and reconstruction of a 5-unit apartment building
- Answer: EA

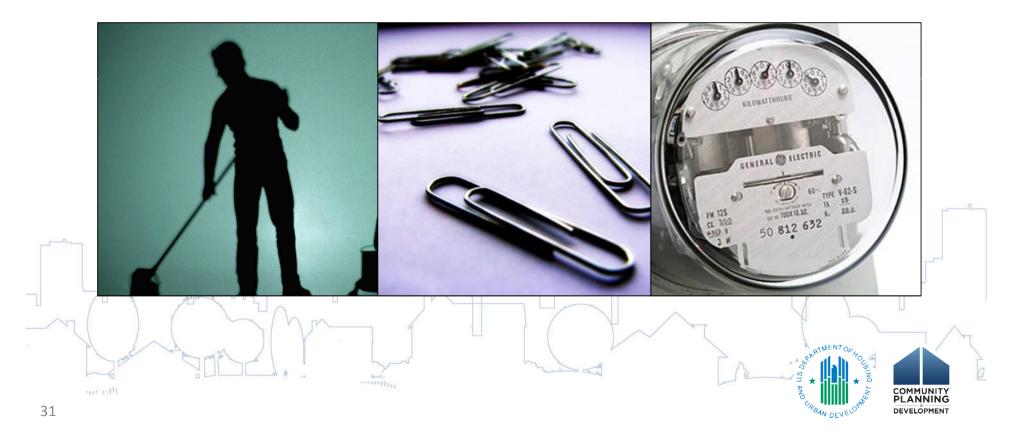


- 3. Replacement of an office building's plumbing system
- Answer: CEST (58.35(a)(3)(iii))





- 4. Office operating costs
- Answer: CENST (58.35(b)(3))



- 5. Buying an apartment building with the intent to perform minor repairs and rent out individual apartments
- Answer: CEST (58.35(a)(3)(ii), 58.35(a)(5), 58.35(a)(6))



- 6. Selling an office building to a developer who plans to demolish the building
- Answer: EA



Perform the environmental review

# So, what's required?



Perform the environmental review

# 58.6 Applies to ALL Projects!!!

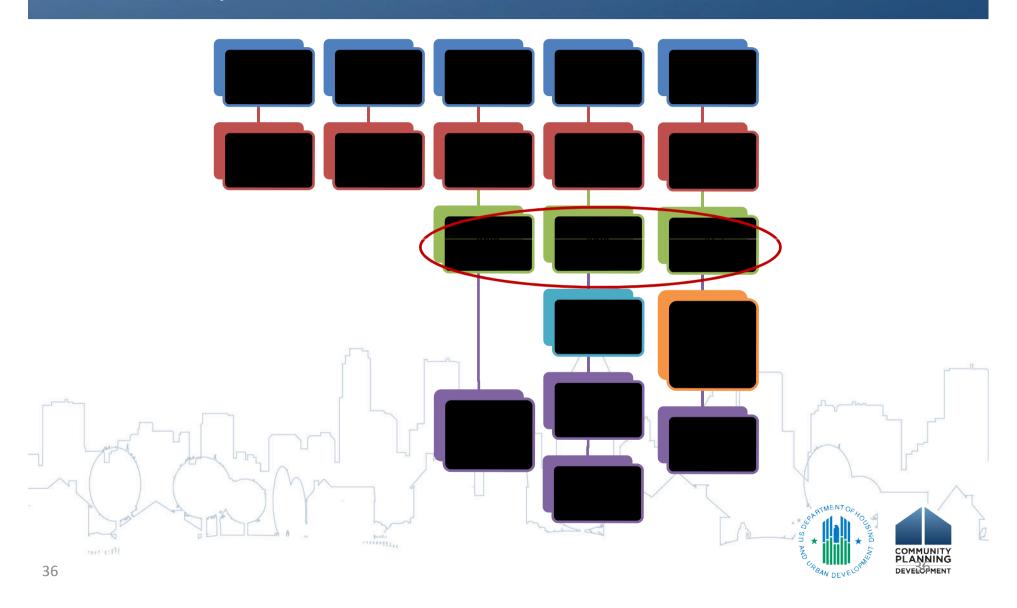
#### Requirements in 24 CFR 58.6:

- National Flood Insurance Program
- Coastal Barrier Resources Act
- Airport Runway Clear Zones





# Phew, that wasn't too bad. What next?



#### 24 CFR 58.5: The fun stuff

#### a.k.a. the "Statutory Checklist"

- Clean Air Act
- Coastal Zone Management Act
- Contamination and Toxic Substances
- Endangered Species Act
- E.O. 12898 on Environmental Justice
- Explosive and Flammable Hazards
- Farmlands Protection Policy Act
- E.O. 11988 on Floodplain Management
- National Historic Preservation Act
- Noise Abatement Regulation
- Sole Source Aquifers
- E. O. 11990 on Wetlands
- Wild and Scenic Rivers Act













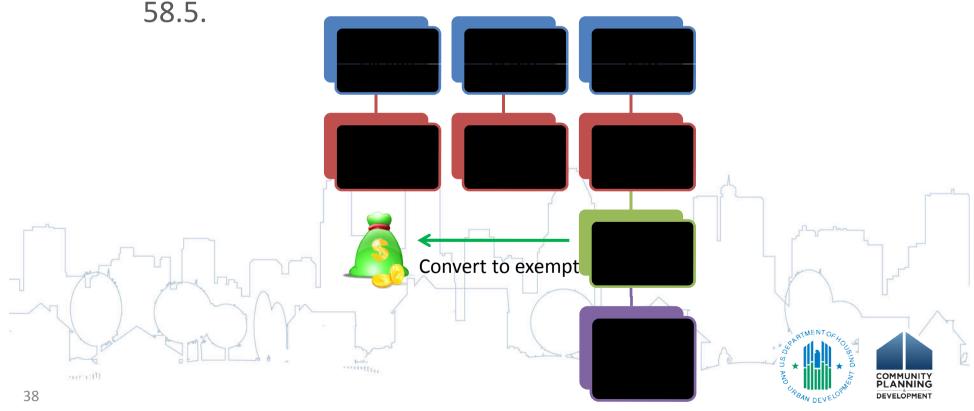


Perform the environmental review

## Conversion to Exempt

Determine level of review

58.34(a)(12): CEST projects can *convert* to exempt if there are no circumstances which require compliance with any other Federal laws and authorities cited in



Perform the environmental review

# What else is required?



### **Environmental Assessment**



Perform the environmental review

Finalize review

# The other special thing about EAs...

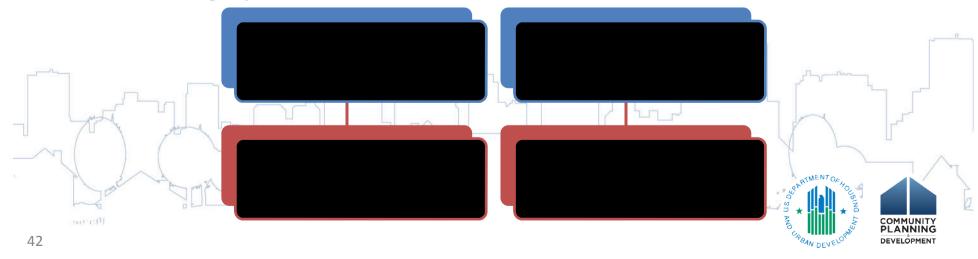




## Finding of [No] Significant Impact

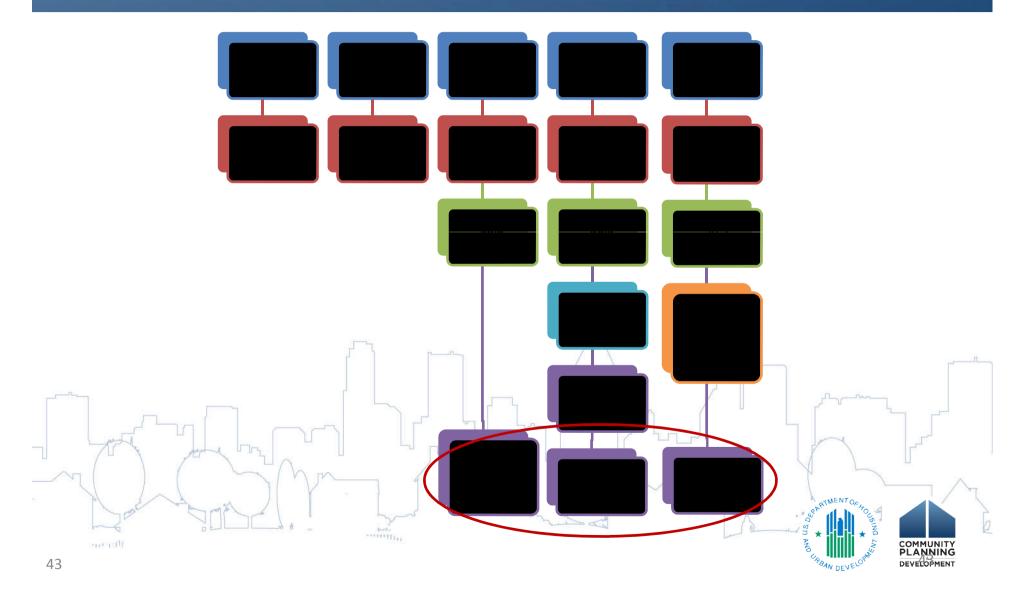
Is there a significant impact?

- Poses threats to health or safety
- Regional rather than local impact
- Long-term rather than short-term impacts
- Impact on unique resources
- Violation of Federal, state, tribal environmental laws
- Highly controversial



Finalize review

# I'm in compliance! What now?



### Notice of Intent to Request Release of Funds

Inform the public of your intent to submit a Request of Release of Funds (HUD form 7015.15) for this project.

Do so by publishing or posting.

Type of Notice	Length of Comment Period
Notice of FONSI	15 days when published Or 18 days when mailing and posting
Notice of Intent to Request for Release of Funds (NOI-RROF)	7 days when published Or 10 days when only mailing and posting
Concurrent or combined notices	15 days when published Or 18 days when mailing and posting



## Request for Release of Funds (RROF, 7015.15)

#### Request for Release of Funds and Certification

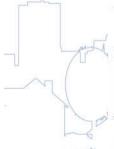
U.S. Department of Housing and Urban Development Office of Community Planning and Development



This form is to be used by Responsible Entities and Recipients (as defined in 24 CFR 58.2) when requesting the release of funds, and requesting the authority to use such funds, for HUD programs identified by statutes that provide for the assumption of the environmental review responsibility by units of general local government and States. Public reporting burden for this collection of information is estimated to average 36 minutes per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. This agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless that collection displays a valid OMB control number.

#### Part 1. Program Description and Request for Release of Funds (to be completed by Responsible Entity)

HUD/State Identification Number	Recipient Identification Number (optional)
Name and address of responsible entity	
Name and address of recipient (if different than responsible entity)	
ove requests the release of funds and ollowing	removal of environmental
10. Location (Street address, city, county, State)	
	7. Name and address of recipient (if d





#### Part 2. Environmental Certification (to be completed by responsible entity) With reference to the above Program Activity(ies)/Project(s), I, the undersigned officer of the responsible entity, certify the Finalize review 1. The responsible entity has fully carried out its responsibilities for environmental review, decision-making and action pertaini to the project(s) named above. 2. The responsible entity has assumed responsibility for and complied with and will continue to comply with, the National Environmental Policy Act of 1969, as amended, and the environmental procedures, permit requirements and statutory obligations of the laws cited in 24 CFR 58.5; and also agrees to comply with the authorities in 24 CFR 58.6 and applicable State and local The responsible entity has assumed responsibility for and complied with and will continue to comply with Section 106 of the National Historic Preservation Act, and its implementing regulations 36 CFR 800, including consultation with the State Historic Preservation Officer, Indian tribes and Native Hawaiian organizations, and the public. 4. After considering the type and degree of environmental effects identified by the environmental review completed for the proposed project described in Part 1 of this request. I have found that the proposal did did not require the preparation and dissemination of an environmental impact statement. 5. The responsible entity has disseminated and/or published in the manner prescribed by 24 CFR 58.43 and 58.55 a notice to the public in accordance with 24 CFR 58.70 and as evidenced by the attached copy (copies) or evidence of posting and mailing procedure. 6. The dates for all statutory and regulatory time periods for review, comment or other action are in compliance with procedures and requirements of 24 CFR Part 58. 7. In accordance with 24 CFR 58.71(b), the responsible entity will advise the recipient (if different from the responsible entity) of any special environmental conditions that must be adhered to in carrying out the project. As the duly designated certifying official of the responsible entity, I also certify that: 8. I am authorized to and do consent to assume the status of Federal official under the National Environmental Policy Act of 1969 and each provision of law designated in the 24 CFR 58.5 list of NEPA-related authorities insofar as the provisions of these laws apply to the HUD responsibilities for environmental review, decision-making and action that have been assumed by the responsible entity. 9. I am authorized to and do accept, on behalf of the recipient personally, the jurisdiction of the Federal courts for the enforcement of all these responsibilities, in my capacity as certifying officer of the responsible entity. Signature of Certifying Officer of the Responsible Entity Title of Certifying Officer Date signed X Address of Certifying Officer Part 3. To be completed when the Recipient is not the Responsible Entity The recipient requests the release of funds for the programs and activities identified in Part 1 and agrees to abide by the special conditions, procedures and requirements of the environmental review and to advise the responsible entity of any proposed change in the scope of the project or any change in environmental conditions in accordance with 24 CFR 58.71(b).

Title of Authorized Officer



Signature of Authorized Officer of the Recipient

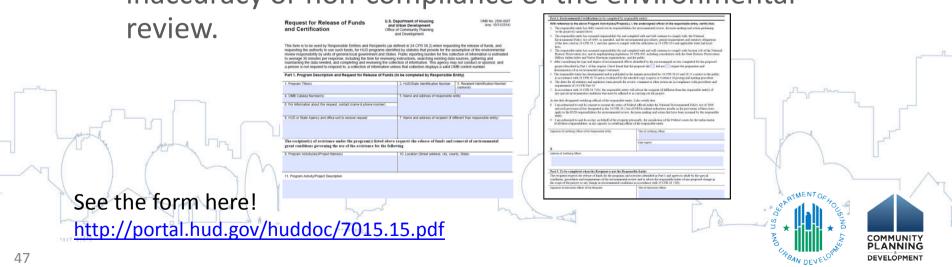


#### Now that the RROF's at HUD...

The RROF may be disapproved (58.75) if any of the following conditions apply:

- HUD has knowledge that the RE did not properly conduct the environmental review.
- HUD finds inaccuracies in the Certification or RROF.

 HUD receives valid public objections attesting to the inaccuracy or non-compliance of the environmental

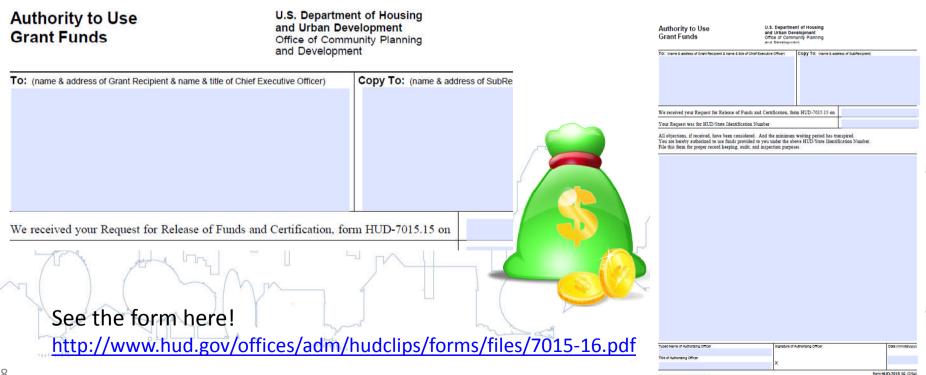


Finalize review

Expend project funds

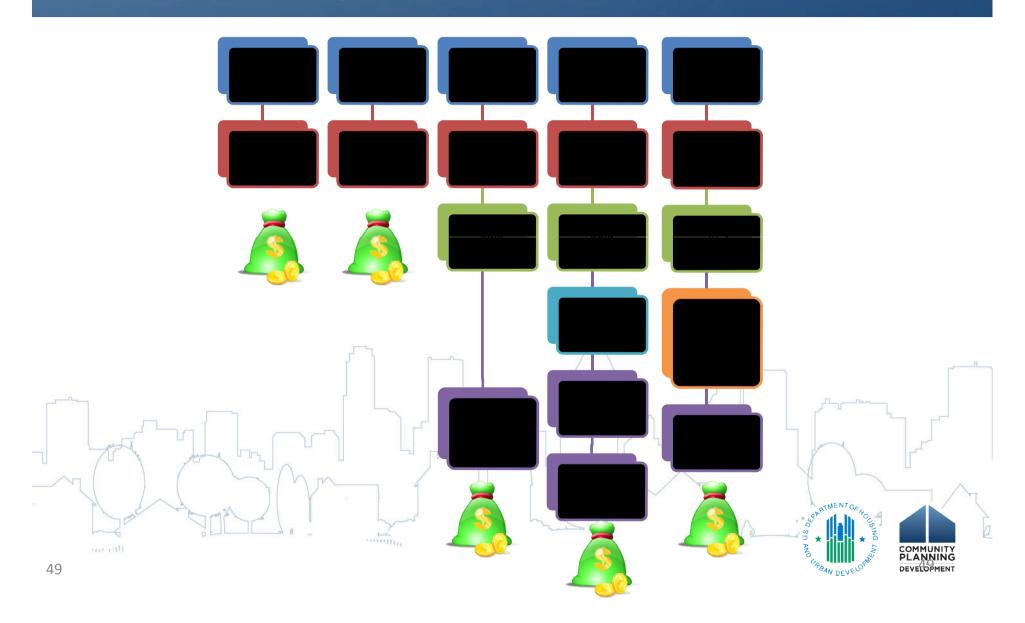
## Authority to Use Grant Funds (AUGF)

If there are no objections raised regarding the project or the Certification and RROF, then HUD approves the release of funds by filling out form 7015.16.



#### Expend project funds

# Say that again?



# It's not over yet!!!

#### Mitigation and Monitoring

- If mitigation measures were required in any of the portion of the environmental review, make sure they are implemented.
- HUD staff may periodically monitor Responsible Entities for environmental compliance on completed projects.



## Re-evaluation of Project Changes (58.47)



RE must re-evaluate environmental findings when:

- Change in nature or extent of project,
- New environmental circumstances or conditions
- Selection of alternative not in original finding

If FONSI is reaffirmed, no new FONSI is required – MUST UPDATE ERR

If original findings no longer valid, prepare a new review at a higher level of review.





# Take-Away Messages

An Environmental Review (ER) is an analysis of the impacts of both the project on the environment and the environment on the project.

Under Part 58 the Responsible Entity Certifying Officer becomes the "responsible Federal Official" for NEPA responsibilities.

Funds cannot be committed, obligated, or expended prior to the completion of the environmental review.

The RE must create an environmental review record with verifiable resources and documented findings for each project.

The goal of the process is to improve projects or ensure that projects do not adversely affect human health and safety or the environment.

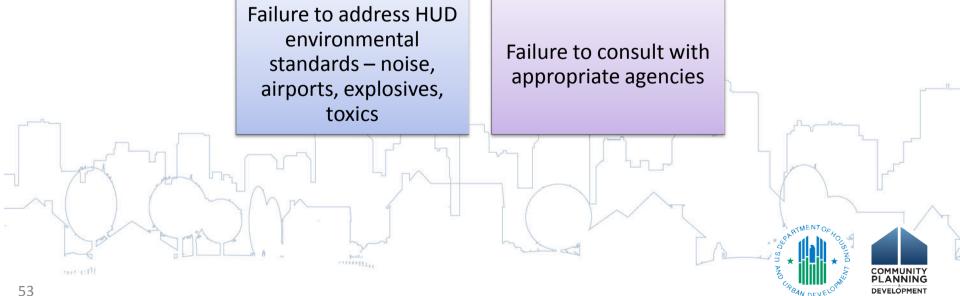


## Common Deficiencies

Failure to aggregate interdependent activities in single ERR

ERR lacks traceable source documentation

Project funds are committed before submitting RROF or obtaining AUGF



# Just to throw a quick curveball...tiering!



#### Resources

- **24 CFR Part 58** <a href="http://ecfr.gpoaccess.gov/cgi/t/text/text-">http://ecfr.gpoaccess.gov/cgi/t/text/text-</a> idx?c=ecfr&tpl=/ecfrbrowse/Title24/24cfr58 main 02.tpl
- HUD's Environmental Website –
   http://portal.hud.gov/hudportal/HUD?src=/program\_offic es/comm\_planning/environment/
- Local Environmental Field Officer Contacts –
   http://portal.hud.gov/hudportal/HUD?src=/program\_offices/comm\_planning/environment/contact/localcontacts
- Past Environmental Webinars –
   http://portal.hud.gov/hudportal/HUD?src=/program offic

   es/comm planning/environment/training





#### Resources

- HUD's Assessment Tools for Environmental Compliance –
   http://portal.hud.gov/hudportal/HUD?src=/program\_offices/comm\_planning/environment/atec
- HUD's resources library –
   http://portal.hud.gov/hudportal/HUD?src=/program\_offices/comm\_planning/environment/library



## Questions

