

Table of Contents

Performance Measures for the MTP/SCS..... vii

Chapter 1

Building a Sustainable System

| | |
|---|---|
| Introduction | 1 |
| Foundational Planning Initiatives | 2 |
| Related State and Federal Planning Initiatives..... | 6 |
| Conclusion..... | 7 |

Chapter 2

Planning Process

| | |
|--|----|
| Why Does SACOG Prepare a Metropolitan Transportation Plan? | 9 |
| How Was this Plan Created? | 10 |
| Who Was Involved in the Plan Development?..... | 14 |
| What Federal and State Requirements Must Be Met?..... | 19 |

Chapter 3

Summary of Growth and Land Use Forecast

| | |
|--|----|
| Introduction | 20 |
| Regional Growth Forecast..... | 20 |
| Land Use Forecast | 22 |
| Details of the MTP/SCS Forecasted Land Use Pattern | 26 |
| Applications of the SCS..... | 46 |

Chapter 4

Summary of Budget and Investments

| | |
|---|----|
| Development of the MTP/SCS Budget and Investments | 51 |
| MTP/SCS Projects and Investments | 53 |
| Paying for the MTP/SCS | 64 |
| Implementing the MTP/SCS Transportation Projects: From Planning to Programming .. | 65 |

Chapter 5A

Land Use–Transportation Connection Trends and Performance

| | |
|---|----|
| Introduction | 67 |
| Technical Analysis Framework and Tools..... | 68 |

Chapter 5B

Vehicle Miles Traveled and Roadway Congestion Trends and Performance

| | |
|------------------------------------|----|
| Vehicle Miles Traveled (VMT)..... | 76 |
| Roadway Congestion and Delay | 86 |

Chapter 5C

Transit, Bicycling, and Walking

Trends and Performance

| | |
|--|-----|
| Background on Transit, Bicycling, and Walking..... | .99 |
| Past and Future Performance of Transit and Non-Motorized Travel..... | 105 |
| Transit System Productivity..... | 120 |

Chapter 6

Policies and Supportive Strategies

| | |
|---|------|
| MTP/SCS Guiding Principles..... | 125 |
| Land Use and Environmental Sustainability Policies and Strategies | 126 |
| Finance Policies and Strategies..... | .131 |
| System Maintenance & Operations Policies and Strategies..... | 134 |
| System Expansion Policies and Strategies | 138 |

Chapter 7

Environmental Sustainability

| | |
|--|------|
| Introduction to Environmental Sustainability | .141 |
| Rural-Urban Connections Strategy, Natural Resources and Farmland | 142 |
| Air Quality and Health..... | 158 |
| Climate Change: Mitigation and Adaptation | 168 |

Chapter 8

Equity and Choice

| | |
|--|------|
| Introduction | .181 |
| Legal and Regulatory Framework | .181 |
| Engagement & Education for the 2016 MTP/SCS..... | 182 |
| Low Income High Minority Area Definition | 183 |
| LIHM Area Characteristics | 185 |
| Analysis of LIHM Area Impacts | 190 |
| Title VI Analysis | 212 |
| Strategies | 213 |

Chapter 9

Economic Vitality

| | |
|---|-----|
| Regional Employment Patterns..... | 215 |
| Moving People to Work: Commuting and Congestion under the MTP/SCS | 218 |
| Transportation-Specific Impacts on Employment and Business Vitality | 233 |
| Rural Commuting..... | 234 |
| Goods Movement | 235 |
| Current Goods Movement..... | 235 |
| Goods Movement Issues..... | 240 |

Chapter 10

Financial Stewardship

| | |
|--|-----|
| Introduction | 248 |
| Challenges to Reaching a State of Good Repair..... | 248 |
| Need for Greater System Efficiency and Productivity..... | 253 |
| Transportation Demand Management (TDM) | 254 |
| Transportation System Management (TSM) | 256 |
| Road, Bike and Pedestrian Safety..... | 258 |

List of Tables

Chapter 3

| | | |
|------------|---|----|
| Table 3.1 | MTP/SCS Regional Growth Forecast | 22 |
| Table 3.2 | Summary of Housing Units Forecasted in MTP/SCS | 29 |
| Table 3.3 | Summary of Employment Forecasted in MTP/SCS1 | 29 |
| Table 3.4 | Summary of Housing Units and Employees in Center and Corridor Communities | 31 |
| Table 3.5 | Summary of Housing Units and Employees in Established Communities | 32 |
| Table 3.6 | Summary of Housing Units and Employees in Developing Communities | 33 |
| Table 3.7 | Summary of Housing Units and Employees in Rural Residential Communities | 34 |
| Table 3.8 | Summary of Housing Product Distribution by Community Type for 2012-2020 and 2012-2036 Growth | 37 |
| Table 3.9 | Summary of Housing Product Distribution by Community Type for 2012-2020 and 2021-2036 Growth | 37 |
| Table 3.10 | Summary of Expected Developed Acres by Community Type..... | 39 |
| Table 3.11 | Summary of Expected Housing and Employment within 2036 Transit Priority Areas1 | 44 |
| Table 3.12 | Summary of Expected Housing Product Distribution by County (Percent), 2012-2036 | 45 |
| Table 3.13 | SB 375 CEQA Benefits | 48 |

Chapter 4

| | | |
|-----------|--------------------------------------|----|
| Table 4.1 | Summary of MTP/SCS Revenues | 51 |
| Table 4.2 | Summary of MTP/SCS Investments | 52 |
| Table 4.3 | Table of Illustrative Projects | 54 |

Chapter 5A

| | | |
|------------|---|----|
| Table 5A.1 | Land Use/Transportation Factors and Travel Outcomes | 72 |
| Table 5A.2 | Workers/Jobs Balance and Commute Time | 72 |
| Table 5A.3 | Land Use/Transportation Factors by Community Type | 75 |

Chapter 5B

| | | |
|------------|--|----|
| Table 5B.1 | Vehicle Miles Traveled in the SACOG Region, 1996 to 2012 | 78 |
| Table 5B.2 | Total Vehicle Miles Traveled in SACOG Region, 2012 and MTP/SCS | 79 |
| Table 5B.3 | Vehicle Miles Traveled by Source in SACOG Region, 2012 and 2036 | 81 |
| Table 5B.4 | Commute Vehicle Miles Traveled by Community Type in SACOG Region | 84 |
| Table 5B.5 | Historic Travel Delay in the SACOG Region..... | 88 |
| Table 5B.6 | Congested Travel in the SACOG Region, 2008, 2012 and 2036 | 89 |
| Table 5B.7 | Congested Vehicle Miles Traveled by Source in the SACOG Region, 2008, 2012 and 2036..... | 91 |
| Table 5B.8 | Roadway Utilization in the SACOG Region, 2008, 2012 and 2036 | 97 |

Chapter 5C

| | | |
|------------|--|-----|
| Table 5C.1 | Transit Passenger Boardings in the SACOG Region, 2002-2012 | 106 |
| Table 5C.2 | Bike, Walk and Transit Travel in the SACOG Region, 2000-2012..... | 108 |
| Table 5C.3 | MTP/SCS Changes to Transit Service in the SACOG Region | 112 |
| Table 5C.4 | Bike Route Mileage in the MTP/SCS..... | 114 |
| Table 5C.5 | Transit, Bicycle and Walk Travel in the SACOG Region, 2012 and 2036..... | 115 |
| Table 5C.6 | Mode of Commute Travel for SACOG Region, 2012 and 2036..... | 119 |

Table of Contents

| | | |
|------------|--|-----|
| Table 5C.7 | Mode of Travel for All Non-Commute Trips for SACOG Region, 2012 and 2036 | 119 |
| Table 5C.8 | Transit Service and Productivity in SACOG Region, 2002 to 2012 | 122 |
| Table 5C.9 | Transit Service and Productivity in SACOG Region, 2008, 2012, 2020, and 2036 | 123 |

Chapter 7

| | | |
|-----------|---|-----|
| Table 7.1 | Acreage Summary by FMMP Mapping Category for Lands in the MTP/SCS Plan Area | 144 |
| Table 7.2 | MTP/SCS Land Use and Transportation Impacts to Farmland Mapping and Monitoring Program (FMMP) Protected Farmland..... | 145 |
| Table 7.3 | Williamson Act Lands within the SACOG Region as of 2014 | 146 |
| Table 7.4 | Acres In Open Space Land by County, 2012 | 152 |
| Table 7.5 | Percent of Population Living within 500-Foot Buffer of an Identified TAC Roadways, 2012 and 2036. | 165 |
| Table 7.6 | Expected California GHG Reductions from Scoping Plan (MMtCO ₂ e) | 171 |
| Table 7.7 | MTP/SCS Plan Area CO ₂ Equivalent Emission Estimates for 2005, 2020 and 2035 | 173 |

Chapter 8

| | | |
|------------|---|-----|
| Table 8.1 | Minority Population in the SACOG Region, 2000-2010 | 184 |
| Table 8.2 | Demographic Information for LIHM vs. Non-LIHM Areas..... | 188 |
| Table 8.3 | Comparison of Non-Auto Mode Shares between LIHM and Non-LIHM Areas, 2012..... | 189 |
| Table 8.4 | LIHM and Non-LIHM Area Population in Community Types, 2012 and 2036 | 190 |
| Table 8.5 | Comparison of LIHM and Non-LIHM Areas with Transit Priority Areas, 2012 and 2036..... | 191 |
| Table 8.6 | Housing Product Mix, 2012 and 2036 by LIHM and Non-LIHM Area | 193 |
| Table 8.7 | LIHM and Non-LIHM Area Transit Mode Share, 2012 & 2036 | 201 |
| Table 8.8 | Transit Trip Share by Household Income Category, 2012 & 2036..... | 202 |
| Table 8.9 | Increases in Individuals with over 30 Minutes of Daily Active Transportation, 2012 & 2036..... | 203 |
| Table 8.10 | Comparison of Transit and Driving Accessibility within 30 Minutes from LIHM and Non-LIHM Areas. | 206 |
| Table 8.11 | Population within and Outside 500-Foot Buffer of High-Volume Roadways, 2012 & 2036 | 207 |
| Table 8.12 | Bike and Walk Mode Share in the SACOG Region, 2012 & 2036 | 212 |

Chapter 9

| | | |
|------------|--|-----|
| Table 9.1 | Comparison of Employment Projections for 2012 and 2016 MTP/SCS2 | 216 |
| Table 9.2 | Projected Percentage Growth in Jobs by Major Industry Group through 2020 and 2036 (from 2012). | 216 |
| Table 9.3 | Percent of Total Jobs in the SACOG Region by Major Industry Group, 2012-2036 | 217 |
| Table 9.4 | Weekday Commuter Travel Mode, 2012..... | 219 |
| Table 9.5 | Jobs and Households by County, 2008 and 2036 | 220 |
| Table 9.6 | Jobs and Households in Employment Centers | 223 |
| Table 9.7 | Jobs and Households Split to Four-Mile Sheds around Employment Centers | 226 |
| Table 9.8 | Worker Travel Characteristics to Employment Centers | 227 |
| Table 9.9 | Housing Growth by Decade | 229 |
| Table 9.10 | Summary of Changes from 1990 to 2010 | 231 |
| Table 9.11 | Employment Impacts per \$1 Billion in Infrastructure Spending | 233 |

Chapter 10

| | | |
|------------|---|-----|
| Table 10.1 | Transportation Demand Management (TDM) in the MTP/SCS | 255 |
| Table 10.2 | Transportation System Management Summary | 256 |

List of Figures

Chapter 2

| | | |
|------------|---|---|
| Figure 2.1 | Sacramento Metropolitan Planning Area | 8 |
|------------|---|---|

Chapter 3

| | | |
|------------|--|----|
| Figure 3.1 | SACOG Region Growth Rates | 21 |
| Figure 3.2 | MTP/SCS Map with Blueprint Background and TPA Overlay..... | 28 |
| Figure 3.3 | Summary of Housing Product Mix | 36 |
| Figure 3.4 | Housing and Employment Growth through Re-Investment..... | 38 |
| Figure 3.5 | Major Employment Centers..... | 41 |

Chapter 4

| | | |
|------------|-------------------------------------|----|
| Figure 4.1 | 2035 Road and Highway Network | 58 |
| Figure 4.2 | 2035 Transit Network..... | 61 |

Chapter 5B

| | | |
|-------------|---|----|
| Figure 5B.1 | Total Vehicle Miles Traveled in the SACOG Region, Historic Trends and Projected MTP/SCS | 80 |
| Figure 5B.2 | Weekday Vehicle Miles Traveled per Capita in the SACOG Region, Historic Trends and Projected MTP/SCS | 80 |
| Figure 5B.3 | Weekday Household Vehicle Miles Traveled per Capita by Community Type in the SACOG Region ¹ | 82 |
| Figure 5B.4 | Weekday Household Vehicle Miles Traveled per Capita by Transit Priority Area in the SACOG Region ¹ ... ⁸³ | 83 |
| Figure 5B.5 | Total Congested Travel in the SACOG Region, Historic Trends and Projected MTP/SCS ¹ | 90 |
| Figure 5B.6 | Congested Vehicle Miles Traveled per Capita in the SACOG Region, Historic Trends and MTP/SCS ... | 90 |
| Figure 5B.7 | Congested Vehicle Miles Traveled by Community Type in SACOG Region ¹ | 92 |
| Figure 5B.8 | Peaks in Time of Travel for Work, School, and Other Trips | 93 |
| Figure 5B.9 | Transit Mode Share and Congested Travel in the SACOG Region | 94 |

Chapter 5C

| | | |
|--------------|--|-----|
| Figure 5C.1 | Amtrak California Northern California Routes..... | 101 |
| Figure 5C.2 | High-speed rail system proposed route..... | 103 |
| Figure 5C.3 | MTP/SCS Transit and Land Use..... | 110 |
| Figure 5C.4 | Total Transit Person Trips in the SACOG Region, Historic Trends and Projected MTP/SCS | 116 |
| Figure 5C.5 | Transit Person Trips Per Capita in the SACOG Region, Historic Trends and Projected MTP/SCS | 116 |
| Figure 5C.6 | Total Bike and Walk Person Trips in the SACOG Region, Historic Trends and Projected MTP/SCS..... | 116 |
| Figure 5C.7 | Bike and Walk Person Trips Per Capita in the SACOG Region, Historic Trends and Projected MTP/SCS 116 | 116 |
| Figure 5C.8 | Transit, Bike and Walk Trips Per Capita by Community Type in the SACOG Region | 117 |
| Figure 5C.9 | Housing and Employment within Transit Priority Areas, 2012-2036 | 117 |
| Figure 5C.10 | Transit Priority Areas in the SACOG Region..... | 118 |

Chapter 7

| | | |
|------------|---|-----|
| Figure 7.1 | The MTP/SCS Plan Area Significant Agricultural LandsMap | 143 |
| Figure 7.2 | 2012 Sacramento Region Crop Map..... | 149 |
| Figure 7.3 | Open Space, Parkland and Forest Land..... | 151 |
| Figure 7.4 | Plan Area HCP-NCP Boundaries | 153 |

| | | |
|-------------|--|-----|
| Figure 7.5 | Figure 7.5 Toxic Air Contaminants | 164 |
| Figure 7.6 | Existing Facilities That Emit Toxic Air Contaminants | 166 |
| Figure 7.7 | Plan Area MMtCO ₂ e Emission through 2036 | 172 |
| Figure 7.8 | 2036 Greenhouse Gas Emissions Per Capita From On-Road Sources | 174 |
| Figure 7.9 | Total Electric Vehicles in the SACOG Region | 176 |
| Figure 7.10 | Adaptation Strategies to Address Potential Climate Change Impacts..... | 179 |

Chapter 8

| | | |
|-------------|--|-----|
| Figure 8.1 | Map of LIHM Areas showing block groups meeting single or multiple thresholds | 187 |
| Figure 8.2 | 2036 Transit Network compared with LIHM and Non-LIHM Areas..... | 195 |
| Figure 8.3 | Increase in Jobs Accessible within 30-Minute Transit Travel Time..... | 197 |
| Figure 8.4 | Transit Access to Medical Jobs..... | 198 |
| Figure 8.5 | Medical Jobs in the Sacramento Region | 199 |
| Figure 8.6 | Transit Access to Higher Education | 200 |
| Figure 8.7 | Transit Access to Parks..... | 201 |
| Figure 8.8 | Auto Access to Jobs and Retail Jobs..... | 204 |
| Figure 8.9 | Auto Access to Medical Jobs | 204 |
| Figure 8.10 | Auto Access to Higher Education, 2012-2036 | 205 |
| Figure 8.11 | Auto Access to Parks, 2012-2036 | 205 |
| Figure 8.12 | Map of MTP/SCS Projects Compared with LIHM and Non-LIHM Areas | 211 |

Chapter 9

| | | |
|------------|---|-----|
| Figure 9.1 | Employment Centers and four-mile Jobs/Housing Balance Areas..... | 222 |
| Figure 9.2 | Central Cities, Mature Suburbs, and Newer Suburbs Locations | 230 |
| Figure 9.3 | Regional Truck Routes | 238 |
| Figure 9.4 | Regional Goods Movement | 239 |
| Figure 9.5 | Agricultural Land Intensity in the SACOG Region, 2012..... | 246 |

Chapter 10

| | | |
|-------------|--|-----|
| Figure 10.1 | Fatal and Injury Collisions, 1998 to 2010..... | 260 |
| Figure 10.2 | Pedestrian-Involved Fatal and Injury Collisions, 2001 to 2010..... | 261 |
| Figure 10.3 | Bicycle-Involved Fatal and Injury Collisions, 2001 to 2010 | 261 |